

Schedule of Expenditures of Federal Awards December 31, 2010



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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and the Minnesota Legal Compliance Audit Guide

The Honorable Mayor and City Council City of Moorhead Moorhead, Minnesota

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Moorhead, Minnesota (the City), as of and for the year ended December 31, 2010, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 6, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. This report does not include the results of our testing of internal control over financial reporting or compliance and other matters that are reported upon separately for Moorhead Public Service (Electric and Water major proprietary funds) and the Moorhead Public Housing Agency (discretely presented component unit).

#### **Internal Control Over Financial Reporting**

In planning and performing our audits, we considered the City's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified a certain deficiency in internal control over financial reporting, described in the accompanying schedule of findings and questioned costs as finding 10-1, that we consider to be a significant deficiency in internal control over financial reporting. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

### Minnesota Legal Compliance

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the Minnesota Legal Compliance Audit Guide for Local Government, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures, as we considered necessary in the circumstances.

The Minnesota Legal Compliance Audit Guide for Local Government contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and Tax Increment Financing. Our study included all of the listed categories. The results of our tests disclosed no instances of noncompliance that are required to be reported under the Minnesota Legal Compliance Audit Guide for Local Government.

The City's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the City's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the City Council and state agencies and is not intended to be and should not be used by anyone other than these specified parties.

Esde Saelly LLP
Fargo, North Dakota

June 6, 2011



Independent Auditor's Report on Compliance with Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133

The Honorable Mayor and City Council City of Moorhead Moorhead, Minnesota

## Compliance

We have audited the compliance of the City of Moorhead, Minnesota (the City), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2010. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

The City's basic financial statements include the operations of the Moorhead Public Housing Agency (discretely presented component unit) which received \$1,511,590 in federal awards which are not included in the schedule of expenditures of federal awards for the year ended December 31, 2010. Our audit, described below, did not include the operations of the Moorhead Public Housing Agency because the component unit has a separately issued audit in accordance with OMB Circular A-133.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2010.

## **Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be a material weakness, as defined above.

#### **Schedule of Expenditures of Federal Awards**

Esde Sailly LLP

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Moorhead, Minnesota as of and for the year ended December 31, 2010, and have issued our report thereon dated June 6, 2011. Our audit was performed for the purpose of forming our opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of management, the City Council, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Fargo, North Dakota

June 6, 2011

Federal Grantor/ Pass-Through Grantor/Program Title	Agency or Pass Through Number	Federal CFDA Number		Expenditures			
Department of Housing and Urban Development Direct Programs: Community Development Block Grant	N/A	14.218			\$ 165,439		
Department of Justice Direct Programs: Community Capacity Development Office - Police Overtime Edward Byrne Memorial Justice Assistance Grant	N/A N/A	16.595 16.738		34,281 38,018			
Passed through the State of Minnesota Enforcing Underage Drinking Laws Program - Impaired Driving Enforcement Enforcing Underage Drinking Laws Program - College Enforcement Total CFDA #16.727	50000006092 9200-2938	16.727 16.727	3,002 6,974	9,976			
Total Department of Justice					82,275		
Department of Transportation Direct Programs: Federal Transit Administration Federal Transit - Capital Investment Grants Federal Transit - Formula Grants, Capital Federal Transit - Formula Grants, Capital-ARRA Federal Transit - Formula Grants, Planning Total Federal Transit Cluster	N/A N/A N/A N/A	20.500 20.507 20.507 20.507	616,480 321,403 29,179 13,865	980,927			
Passed through the State of Minnesota:  MNDOT Formula Grant, Non-Urbanized Area (RTAP) Job Access and Reverse Commute Program Grant New Freedom Program Total CFDA #20.516 & #20.521	T79-4100 95710 95726	20.509 20.516 20.521	20,066 17,278	467 37,344			
Airport Improvement Program Airport Improvement Program Airport Improvement Program Total CFDA #20.106	SP-1401-15 SP-1401-16 SP-1401-17	20.106 20.106 20.106	6,971 167,200 9,264	183,435			
Highway Planning & Construction Highway Planning & Construction - ARRA Total CFDA #20.205	N/A N/A	20.205 20.205	4,966,205 1,455,225	6,421,430			
State and Community Highway Safety - 2010 Safe and Sober State and Community Highway Safety - 2011 Safe and Sober Total CFDA #20.600	9200-2788 9200-2979	20.600 20.600	24,402 15,793	40,195			
Total Department of Transportation					7,663,798		

Federal Grantor/ Pass-Through Grantor/Program Title	Agency or Pass Through Number	Federal CFDA Number		Expenditures	
Department of Commerce Passed through the State of Minnesota: Public Safety Interoperable Communications Grant Program	210-PSIC-00675	11.555			32,369
Department of Energy Direct Programs: Energy Efficiency and Conservation Block Grant Program - ARRA Total Department of Transportation	N/A	81.128			146,000
Environmental Protection Agency Passed through the State of Minnesota Water Pollution Control Revolving Fund	MPFA-06-0017-R-FY07	66.458			301,665
Department of Homeland Security Direct Programs: 2007 Staffing for Adequate Fire and Emergency Response (SAFER) Grant 2008 Assistance to Firefighters (AFG) Grant Total CFDA #97.044	N/A N/A	97.044 97.044	111,081 4,327	115,408	
Passed through the State of Minnesota 2007 State Homeland Security Grant Program - Hazmat 2008 State Homeland Security Grant Program - Hazmat 2007 State Homeland Security Grant Program Total CFDA #97.067 Public Assistance Disaster Grant DR-1900 Hazard Mitigation Grant	2008-HSGP-00656 2009-HSGP-00322 2008-HSGP-00661 2000-14919 HMGP 2000-14160	97.067 97.067 97.067 97.036 97.039	3,863 33,028 82,281	119,172 1,052,250 210,512	
Total Department of Homeland Security					1,497,342
Total Expenditures of Federal Awards					\$ 9,888,888

## Note 1 - General

The accompanying schedule of expenditures of federal awards is presented on the accrual basis of accounting.

# Note 2 - Agency or Pass-Through Number

The only programs without agency or pass-through numbers are programs where the federal funds are direct therefore agency and pass-through numbers are not required, or else there are certain pass-through entities that did not provide identifying numbers.

There were no findings in the prior year in relation to the major federal award programs audit.

# A. Summary of Audit Results

Financial Statements						
Гуре of auditor's report issued:		Unqu	alified			
Internal control over financial rep	orting:					
Material weakness(es) identifi	ed?		yes	X	no	
Significant deficiency(ies) ide	ntified?	X	yes		none reported	į
Noncompliance material to financial statements noted?			yes	X	_no	
Federal Awards						
Internal control over major progra	ams:					
Material weakness(es) identifi	ed?		yes	X	no	
Significant deficiency(ies) identified?			yes	X	none reported	l
Type of auditor's report issued on	compliance for major programs:	Unqu	alified			
Any audit findings disclosed that in accordance with Section 510	•		yes	X	_no	
Identification of major programs:						
CFDA Number	Name of Federal Program or Cluster					
20.500, 20.507	Federal Transit Administration, ARR	RA - Feder	al Transit	Adminis	stration	
20.205	Highway Planning and Construction, ARRA - Highway Planning and Construction					
81.128	ARRA - Energy Efficiency and Conservation Block Grant					
Dollar threshold used to distingui	sh					
between Type A and Type B pro		\$	300,000			
Auditee qualified as low-risk aud	tee?		yes	X	no	

### B. Findings - Financial Statement Audit

### **Significant Deficiency**

## 10-1 Cutoff Procedures Over Accounts Payable Function

**Condition** – During the course of our engagement, we proposed an adjustment that would not have been identified as a result of the City's existing internal controls, and therefore could have resulted in a misstatement of the financial statements.

**Criteria or Specific Requirement** – A good system of internal accounting control contemplates an adequate system for recording and processing entries significant to the financial statements.

**Effect** – This control deficiency could result in a misstatement to the financial statements that would not be prevented or detected.

**Cause** – During our testing of the cutoff in accounts payable we identified one invoice for which services were provided prior to December 31, 2010, and thus should have been recorded as accounts payable at year-end.

**Recommendation** – A thorough review and reconciliation of accounts in each fund should take place prior to the beginning of the audit. This review should be done at both the accounting staff and accounting supervisor levels. This will minimize the risk of a misstatement occurring in the financial statements.

Management's Response – The City will make an effort to review and reconcile all accounts in future years.

### **Corrective Action Plan (CAP)**

- 1. Action Planned in Response to the Finding Management plans on reviewing control processes to ensure cutoff procedures are properly executed.
- 2. Explanation of Disagreement There is no disagreement with the audit finding.
- 3. Official Responsible for Ensuring Corrective Action Harlyn Ault, Finance Director
- 4. Planned Completion Date for the Corrective Action Immediately.
- 5. Plan to Monitor Completion of Corrective Action: Harlyn Ault, Finance Director will monitor the implementation of this process.

## C. Findings - Major Federal Award Programs Audit - None